



# **Small Business Commissioner Bill 2021**





Queensland

# Small Business Commissioner Bill 2021

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**2021**

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**A Bill**

for

**An Act to establish the office of small business commissioner and for related purposes, and to amend this Act, the *COVID-19 Emergency Response Act 2020* and the *Retail Shop Leases Act 1994* for particular purposes**

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[s 1]

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<b>The Parliament of Queensland enacts—</b>	1
<b>Part 1 Preliminary</b>	2
<b>1 Short title</b>	3
This Act may be cited as the <i>Small Business Commissioner Act 2021</i> .	4 5
<b>2 Commencement</b>	6
This Act commences on 1 March 2022.	7
<b>3 Main object</b>	8
The main object of this Act is to establish the office of small business commissioner to—	9 10
(a) enhance the operating environment for small businesses in Queensland; and	11 12
(b) reduce the time and costs associated with resolving disputes involving small businesses.	13 14
<b>4 Interpretation</b>	15
The dictionary in schedule 1 defines particular words used in this Act.	16 17



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<b>Part 2</b>	<b>Small business commissioner</b>	1
<b>Division 1</b>	<b>Establishment</b>	2
<b>5</b>	<b>Small business commissioner</b>	3
	There is to be a small business commissioner.	4
<b>6</b>	<b>Functions</b>	5
	The main functions of the commissioner are—	6
	(a) to provide a central point of contact in relation to matters affecting small businesses; and	7 8
	(b) to provide information and advisory services to the public about matters relating to small businesses; and	9 10
	(c) to assist parties in reaching an informal resolution for small business disputes, including by facilitating the exchange of information between the parties; and	11 12 13
	(d) to provide alternative dispute resolution services and administer a mediation process for small business disputes; and	14 15 16
	(e) to advocate on behalf of small businesses to—	17
	(i) the State, the Commonwealth, another State or a local government; or	18 19
	(ii) any other entity involved in administering a matter relevant to small businesses; and	20 21
	(f) to work collaboratively with the equivalent of the commissioner in other States or the Commonwealth to enhance conditions for small businesses; and	22 23 24
	(g) to perform functions conferred on the commissioner under another Act; and	25 26
	(h) to carry out other activities to further the objects of this Act, as directed by the Minister.	27 28

[s 7]

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<b>7</b>	<b>Powers</b>	1
	The commissioner has all the powers necessary for performing the commissioner's functions under this Act or conferred on the commissioner under another Act.	2 3 4
<b>8</b>	<b>Delegation</b>	5
	The commissioner may delegate a power of the commissioner under this Act or another Act to a public service officer who is appropriately qualified to exercise the power delegated.	6 7 8
<b>Division 2</b>	<b>Appointment</b>	9
<b>9</b>	<b>Appointment</b>	10
	(1) The commissioner is appointed by the Governor in Council on the recommendation of the Minister.	11 12
	(2) The Minister may recommend a person only if the person is appropriately qualified to perform the functions of the commissioner.	13 14 15
<b>10</b>	<b>Term of appointment</b>	16
	(1) The commissioner holds office for the term, of not more than 5 years, stated in the commissioner's instrument of appointment.	17 18 19
	(2) A person may be re-appointed as commissioner only once for a further term of not more than 5 years.	20 21
<b>11</b>	<b>Conditions of appointment</b>	22
	(1) The commissioner is to be paid the remuneration and allowances decided by the Governor in Council.	23 24
	(2) A person holds office as the commissioner on the conditions decided by the Governor in Council.	25 26

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(3)	The commissioner is appointed under this Act and not the <i>Public Service Act 2008</i> .	1 2
<b>12</b>	<b>Preservation of rights of commissioner</b>	3
(1)	This section applies if a person who is a public service officer is appointed as commissioner.	4 5
(2)	The person keeps all rights accrued or accruing to the person as a public service officer as if service as the commissioner were a continuation of service as a public service officer.	6 7 8
(3)	At the end of the person's term of office or resignation as commissioner, the person's service as the commissioner is taken to be service of a like nature in the public service for deciding the person's rights as a public service officer.	9 10 11 12
<b>13</b>	<b>Vacancy in office of commissioner</b>	13
	The office of commissioner becomes vacant if the commissioner—	14 15
(a)	resigns under section 14; or	16
(b)	is removed by the Governor in Council under section 15.	17
<b>14</b>	<b>Resignation</b>	18
(1)	The commissioner may resign the commissioner's office by giving the Minister a signed letter of resignation.	19 20
(2)	The resignation takes effect when the Minister receives the resignation or, if a later day is stated in the letter, the later day.	21 22
<b>15</b>	<b>Removal</b>	23
(1)	The Governor in Council may remove a person from office as the commissioner if the person—	24 25
(a)	is guilty of misconduct; or	26
(b)	is incapable of performing the functions of the commissioner; or	27 28

[s 16]

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	(c) has neglected the duties of the commissioner, or performed the duties of the commissioner incompetently.	1 2 3
	(2) This section does not otherwise limit the <i>Acts Interpretation Act 1954</i> , section 25.	4 5
<b>16</b>	<b>Acting commissioner</b>	6
	The Minister may appoint a person to act in the office of commissioner during—	7 8
	(a) a vacancy in the office of commissioner; or	9
	(b) a period when the commissioner is absent from duty, or can not, for another reason, perform the functions of the office.	10 11 12
<b>Division 3</b>	<b>Role of Minister and reporting requirements</b>	13 14
<b>17</b>	<b>Ministerial direction</b>	15
	(1) The Minister may give the commissioner a written direction about a matter relevant to the performance of the commissioner’s functions.	16 17 18
	(2) The commissioner must comply with a direction given under subsection (1).	19 20
	(3) The commissioner must include details, in the commissioner’s annual report prepared under section 20, of—	21 22
	(a) any direction given by the Minister under subsection (1) during the financial year to which the report relates; and	23 24
	(b) the actions taken by the commissioner as a result of the direction.	25 26

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- 18 Statement of expectations** 1
- (1) The Minister may give the commissioner a written statement 2  
(a *statement of expectations*) about the Minister’s 3  
expectations for the performance of the commissioner’s 4  
functions. 5
- (2) Without limiting subsection (1), the statement of expectations 6  
may— 7
- (a) state a particular period for which the statement applies; 8  
and 9
- (b) provide for the nature and scope of the commissioner’s 10  
activities for a particular period. 11
- (3) The commissioner must have regard to the statement of 12  
expectations in performing the commissioner’s functions. 13
- 19 Reporting to Minister** 14
- The commissioner must— 15
- (a) keep the Minister reasonably informed about the 16  
functions performed and activities carried out by the 17  
commissioner; and 18
- (b) comply with a reasonable request by the Minister to give 19  
the Minister stated information at a stated time about the 20  
functions performed or activities carried out by the 21  
commissioner. 22
- 20 Annual report** 23
- (1) The commissioner must prepare and give to the Minister, 24  
within 3 months after the end of each financial year, an annual 25  
report on the functions performed, and activities carried out, 26  
by the commissioner during the financial year. 27
- (2) The Minister must table a copy of the report in the Legislative 28  
Assembly within 14 days after receiving it. 29

[s 21]

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<b>Part 3</b>	<b>Mediation</b>	1
<b>21</b>	<b>Who may apply</b>	2
(1)	The parties to a small business dispute may apply for mediation of the dispute under this part only if—	3 4
(a)	the parties to the dispute have attempted to resolve the dispute by seeking informal assistance from the commissioner; and	5 6 7
(b)	the dispute is within a mediator’s jurisdiction; and	8
	<i>Notes—</i>	9
	1 A mediator appointed under the <i>Retail Shop Leases Act 1994</i> has jurisdiction to mediate small business disputes under this Act. See the <i>Retail Shop Leases Act 1994</i> , sections 96 and 97.	10 11 12 13
	2 This part does not apply to a retail tenancy dispute under the <i>Retail Shop Leases Act 1994</i> . Retail tenancy dispute resolution is provided for in part 8 of that Act.	14 15 16
(c)	any requirements prescribed by regulation for this section have been complied with by the parties to the dispute; and	17 18 19
(d)	all parties to the dispute agree to mediate the dispute under this part.	20 21
(2)	Also, an application may be made by the parties to a small business franchise dispute only if the Australian Small Business and Family Enterprise Ombudsman established under the <i>Australian Small Business and Family Enterprise Ombudsman Act 2015</i> (Cwlth), section 12 has, under section 15(a) of that Act, referred the dispute to the commissioner.	22 23 24 25 26 27
<b>22</b>	<b>Requirements for application</b>	28
	An application for mediation must be—	29
(a)	in the approved form; and	30
(b)	signed by each party to the dispute; and	31

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(c) accompanied by the fee prescribed by regulation. 1

**23 Commissioner to act on application** 2

- (1) As soon as practicable after the application is made, the commissioner must either accept or dismiss the application. 3  
4
- (2) The commissioner may dismiss the application if the commissioner considers the application— 5  
6
- (a) does not relate to a small business dispute; or 7
  - (b) is frivolous or vexatious; or 8
  - (c) has not been made in good faith; or 9
  - (d) has otherwise not been properly made. 10
- (3) For deciding whether or not a dispute is a small business dispute under subsection (2)(a), the commissioner may, for example, have regard to the following— 11  
12  
13
- (a) the number of employees each party employs; 14
  - (b) the annual turnover of each party to the dispute. 15
- (4) If the commissioner decides to dismiss the application, the commissioner must give each party an information notice for the decision. 16  
17  
18
- (5) If the commissioner accepts the application, the commissioner must— 19  
20
- (a) nominate a mediator to mediate the small business dispute; and 21  
22
  - (b) give written notice to the parties to the dispute of— 23
    - (i) the mediator nominated to mediate the dispute; and 24
    - (ii) the time, date and place of the mediation conference to be conducted by the mediator. 25  
26
- (6) The date of the mediation conference must be at least 7 days after the notice is given. 27  
28
- (7) In this section— 29

[s 24]

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	<i>information notice</i> , for a decision to dismiss an application for mediation, means a written notice stating—	1 2
	(a) the decision; and	3
	(b) the reasons for the decision; and	4
	(c) that the party to whom the notice is given may, within 28 days, have the decision reviewed under section 36; and	5 6
	(d) how the party may apply for the review.	7
<b>24</b>	<b>Person may apply to be joined as a party</b>	8
	(1) A person may apply to the commissioner to be joined as a party to a mediation of a small business dispute under this part.	9 10 11
	(2) The application must be—	12
	(a) in the approved form; and	13
	(b) accompanied by the fee prescribed by regulation.	14
	(3) The commissioner may join the person as a party to the mediation only with the consent of each of the other parties to the dispute.	15 16 17
<b>25</b>	<b>Limited right of representation</b>	18
	At the mediation conference, each party to the small business dispute—	19 20
	(a) must conduct the party’s own case; and	21
	(b) may be represented by an agent approved by the mediator only if—	22 23
	(i) the party is a corporation; or	24
	(ii) the mediator is satisfied an agent should be permitted to represent the party.	25 26
<b>26</b>	<b>Conference to be held in private</b>	27
	The mediation conference is not open to the public.	28



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<b>27</b>	<b>Parties attendance at conference not compellable</b>	1
	A party to the small business dispute can not be compelled to attend the mediation conference.	2 3
<b>28</b>	<b>Mediator may allow interested person to take part in mediation conference</b>	4 5
	(1) The mediator may allow a person to take part in the mediation conference if—	6 7
	(a) the mediator is satisfied the person has an interest in the resolution of the small business dispute; and	8 9
	(b) each of the other parties to the dispute consents.	10
	(2) However, the person does not become a party to the dispute.	11
<b>29</b>	<b>Mediation agreements</b>	12
	(1) This section applies if the parties to the small business dispute reach an agreement about the dispute.	13 14
	(2) The agreement (the <i>mediation agreement</i> ) must be in writing and signed by the parties.	15 16
<b>30</b>	<b>Notifying outcome of mediation</b>	17
	The mediator must, as soon as practicable after the mediation ends—	18 19
	(a) give each party to the dispute—	20
	(i) if the parties have entered into a mediation agreement under section 29—a copy of the signed mediation agreement; or	21 22 23
	(ii) otherwise—a notice about the outcome of the mediation; and	24 25
	(b) notify the commissioner of the outcome of the mediation.	26 27

[s 31]

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<b>31</b>	<b>No official record of mediation conference</b>	1
(1)	A person must not make an official record of anything said at a mediation conference.	2 3
	Maximum penalty—40 penalty units.	4
(2)	However, the mediator may make notes of the mediation conference the mediator considers appropriate.	5 6
<b>32</b>	<b>Admissions made during mediation conference</b>	7
	Evidence of anything said in a mediation conference for a small business dispute is not admissible in a proceeding before a court or tribunal.	8 9 10
<b>33</b>	<b>Withdrawal of applications</b>	11
(1)	A party to a small business dispute may, by written notice given to the commissioner, withdraw the application for mediation.	12 13 14
(2)	The notice may be given before or after a mediator has started mediating the dispute.	15 16
(3)	The commissioner must, as soon as practicable after receiving the notice, advise the following persons of the withdrawal—	17 18
(a)	all other parties to the dispute;	19
(b)	if the commissioner has nominated a mediator for the dispute—the mediator.	20 21
<b>34</b>	<b>Exclusion of other jurisdictions</b>	22
(1)	On and from the making of an application for mediation under section 22, the dispute must not be referred to arbitration or heard by a court or tribunal.	23 24 25
(2)	Subsection (1) does not apply if—	26
(a)	the application is withdrawn under section 33; or	27
(b)	a proceeding about the matter in dispute was started in a court or tribunal before the application was made; or	28 29

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(c)	an application for an order in the nature of an injunction about the matter in dispute is made to a court; or	1 2
(d)	a mediator refuses to mediate the dispute because the mediator is of the opinion the dispute is not within the jurisdiction of the mediator; or	3 4 5
(e)	the mediator has given a notice about the outcome of the mediation under section 30(a)(ii).	6 7
(3)	For subsection (2)(b), a proceeding relating to a lease is taken to have started before a court if the lessor has—	8 9
(a)	served on the lessee a notice under the <i>Property Law Act 1974</i> , section 124; or	10 11
(b)	given to the lessee a notice under the <i>Property Law Act 1974</i> , section 131.	12 13
<b>35</b>	<b>Enforcing mediation agreements</b>	14
(1)	A party to a small business dispute who enters into a mediation agreement may apply to a court with jurisdiction to hear the dispute for an order enforcing the agreement.	15 16 17
(2)	The court may make any order it considers appropriate in the circumstances.	18 19
<b>Part 4</b>	<b>Miscellaneous</b>	20
<b>36</b>	<b>Review of decision to dismiss application for mediation</b>	21
(1)	This section applies if a party to a small business dispute is given an information notice for a decision by the commissioner to dismiss an application for mediation.	22 23 24
(2)	The party may apply to the chief executive for a review of the decision.	25 26
(3)	The application must—	27
(a)	be made within 28 days after the information notice was given to the party or, if the chief executive extends the	28 29

[s 37]

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- period within which the application must be made, 1  
within the extended period; and 2
- (b) be in writing; and 3
- (c) state the grounds on which the review is sought. 4
- (4) After reviewing the decision, the chief executive must, within 5  
28 days after receiving the application— 6
- (a) confirm the commissioner’s decision; or 7
- (b) substitute another decision for the commissioner’s 8  
decision. 9
- (5) The chief executive must give a statement of reasons for the 10  
chief executive’s decision under subsection (4) to— 11
- (a) each party to the dispute; and 12
- (b) the commissioner. 13

**37 Exchange of information** 14

- (1) The commissioner may enter into an arrangement (an 15  
*information-sharing arrangement*) with a relevant agency 16  
for the purposes of sharing or exchanging information— 17
- (a) held by the commissioner or relevant agency; or 18
- (b) to which the commissioner or relevant agency has 19  
access. 20
- (2) An information-sharing arrangement may relate only to 21  
information that assists— 22
- (a) the commissioner in performing the commissioner’s 23  
functions under this Act; or 24
- (b) the relevant agency in performing its functions. 25
- (3) Under an information-sharing arrangement, the commissioner 26  
and the relevant agency are, despite another Act or law, 27  
authorised to— 28
- (a) ask for and receive information held by the other party 29  
to the arrangement or to which the other party has 30  
access; and 31

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(b)	disclose information to the other party.	1
(4)	In this section—	2
	<i>relevant agency</i> means—	3
(a)	the chief executive of a department; or	4
(b)	a local government; or	5
(c)	a person who is the equivalent of the commissioner in another State or the Commonwealth; or	6 7
(d)	an agency of the Commonwealth, or another State, prescribed by regulation; or	8 9
(e)	another entity involved in administering matters relevant to small businesses prescribed by regulation.	10 11
<b>38</b>	<b>Confidentiality</b>	12
(1)	Subsection (2) applies to a person who obtains confidential information in performing a function under this Act.	13 14
(2)	The person must not, whether directly or indirectly, disclose the confidential information unless the disclosure is—	15 16
(a)	in the performance of a function under this Act; or	17
(b)	with the consent of the person to whom the information relates; or	18 19
(c)	otherwise required or permitted by law.	20
	Maximum penalty—50 penalty units.	21
(3)	A party to a small business dispute or another person who obtains confidential information under or as a result of the operation of this Act must not disclose the information unless the disclosure is—	22 23 24 25
(a)	to a professional advisor or financier who agrees to keep the information confidential; or	26 27
(b)	with the consent of the person to whom the information relates; or	28 29
(c)	otherwise required or permitted by law.	30

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[s 39]

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Maximum penalty—20 penalty units.	1
(4) This section does not apply to a mediator.	2
<i>Note—</i>	3
For the obligation of mediators to maintain secrecy, see the <i>Retail Shop Leases Act 1994</i> , section 113.	4 5
(5) In this section—	6
<b><i>confidential information—</i></b>	7
(a) means any information that—	8
(i) could identify a person; or	9
(ii) is about a person’s current financial position or financial background; or	10 11
(iii) would be likely to damage the commercial activities of a person to whom the information relates; but	12 13 14
(b) does not include—	15
(i) information that is publicly available; or	16
(ii) statistical or other information that could not reasonably be expected to result in the identification of the individual to whom it relates.	17 18 19
<b>39 Review of Act</b>	20
(1) The Minister must review the effectiveness of this Act as soon as practicable after the day that is 5 years after the commencement.	21 22 23
(2) As soon as practicable after finishing the review, the Minister must table a report about its outcome in the Legislative Assembly.	24 25 26
<b>40 Commissioner may approve forms</b>	27
The commissioner may approve forms for use under this Act.	28

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<b>41</b>	<b>Regulation-making power</b>	1
(1)	The Governor in Council may make regulations under this Act.	2 3
(2)	A regulation may be made about—	4
(a)	the fees payable under this Act; and	5
(b)	the obligations of parties to a small business dispute in relation to the mediation process; and	6 7
(c)	the practices and procedures of the mediation process.	8
(3)	A regulation may provide for a maximum penalty of not more than 20 penalty units for a contravention of the regulation.	9 10
 <b>Part 5</b>		
	<b>Transitional provisions</b>	11
 <b>42</b>	<b>Continuation of appointment of existing small business commissioner</b>	12 13
(1)	This section applies if, on the commencement, a person has not been appointed as commissioner under part 2, division 2.	14 15
(2)	On the commencement, the person appointed as small business commissioner under the repealed <i>COVID-19 Emergency Response Act 2020</i> , part 6 immediately before the commencement is taken to have been appointed as commissioner under part 2, division 2.	16 17 18 19 20
(3)	Subject to subsections (4) and (5), the person is to be paid the remuneration and allowances, and is appointed on the same conditions, that applied in relation to the person's appointment immediately before the repeal of the repealed <i>COVID-19 Emergency Response Act 2020</i> , part 6.	21 22 23 24 25
(4)	The person's appointment as commissioner under this section ends at the start of the term of the commissioner first appointed under this Act after the commencement.	26 27 28
(5)	Also, the person's appointment as commissioner under this section, and the term the person has held office since the person's appointment under the repealed <i>COVID-19</i>	29 30 31

[s 43]

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	<i>Emergency Response Act 2020</i> , part 6 is to be considered for applying section 10(2).	1 2
<b>43</b>	<b>Relationship with the Retail Shop Leases and Other Commercial Leases (COVID-19 Emergency Response) Regulation 2020</b>	3 4 5
	If a small business lease dispute is an affected lease dispute under the <i>Retail Shop Leases and Other Commercial Leases (COVID-19 Emergency Response) Regulation 2020</i> , that regulation applies in relation to the dispute, and not this Act.	6 7 8 9
<b>44</b>	<b>Particular proceedings under the Retail Shop Leases and Other Commercial Leases (COVID-19 Emergency Response) Regulation 2020</b>	10 11 12
(1)	This section applies in relation to a small business tenancy dispute other than an affected lease dispute, if—	13 14
(a)	before the commencement—a party to the dispute had given a dispute notice to the pre-commencement small business commissioner; and	15 16 17
(b)	on the commencement—	18
(i)	the parties have not entered into a settlement agreement for the dispute; or	19 20
(ii)	for a proceeding in QCAT relating to the dispute—the proceeding has not been withdrawn, or dismissed, struck out or otherwise disposed of by QCAT; or	21 22 23 24
(iii)	for a proceeding in a court relating to the dispute—the proceeding has not been withdrawn, or dismissed, struck out or otherwise disposed of by the court.	25 26 27 28
(2)	The <i>Retail Shop Leases and Other Commercial Leases (COVID-19 Emergency Response) Regulation 2020</i> continues to apply in relation to the dispute.	29 30 31
(3)	In this section—	32



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<i>affected lease dispute</i> see the <i>Retail Shop Leases and Other Commercial Leases (COVID-19 Emergency Response) Regulation 2020</i> , schedule 1.	1 2 3
<i>dispute notice</i> see the <i>Retail Shop Leases and Other Commercial Leases (COVID-19 Emergency Response) Regulation 2020</i> , section 26(1).	4 5 6
<i>pre-commencement small business commissioner</i> means the commissioner appointed under the repealed <i>COVID-19 Emergency Response Act 2020</i> , part 6 immediately before the commencement.	7 8 9 10
<i>settlement agreement</i> see the <i>Retail Shop Leases and Other Commercial Leases (COVID-19 Emergency Response) Regulation 2020</i> , section 32.	11 12 13
<i>small business tenancy dispute</i> see the <i>Retail Shop Leases and Other Commercial Leases (COVID-19 Emergency Response) Regulation 2020</i> , schedule 1.	14 15 16
<b>Part 6</b>	<b>Amendment of Acts</b> 17
<b>Division 1</b>	<b>Amendment of this Act</b> 18
<b>45 Act amended</b>	19
This division amends the <i>Small Business Commissioner Act 2021</i> .	20 21
<b>46 Amendment of long title</b>	22
Long title, from ‘purposes,’—	23
<i>omit, insert—</i>	24
<b>purposes</b>	25

[s 47]

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<b>Division 2</b>	<b>Amendment of COVID-19 Emergency Response Act 2020</b>	1 2	
<b>47</b>	<b>Act amended</b>	3	
	This division amends the <i>COVID-19 Emergency Response Act 2020</i> .	4 5	
<b>48</b>	<b>Omission of pt 6 (Small business commissioner)</b>	6	
	Part 6— <i>omit.</i>	7 8	
<b>49</b>	<b>Insertion of new pt 9, div 3</b>	9	
	Part 9— <i>insert—</i>	10 11	
	<b>Division 3</b>	<b>Transitional provision for Small Business Commissioner Act 2021</b>	12 13 14
	<b>27</b>	<b>Function conferred on small business commissioner</b>	15 16
	On the commencement, the commissioner under the <i>Small Business Commissioner Act 2021</i> has the function of administering a dispute resolution process prescribed by regulation under section 23(1)(g) in relation to small business tenancy disputes.	17 18 19 20 21 22	
<b>50</b>	<b>Amendment of sch 1 (Dictionary)</b>	23	
	Schedule 1, definition <i>commissioner—</i> <i>omit.</i>	24 25	

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<b>Division 3</b>	<b>Amendment of Retail Shop Leases Act 1994</b>	1 2
<b>51</b>	<b>Act amended</b> This division amends the <i>Retail Shop Leases Act 1994</i> .	3 4
<b>52</b>	<b>Amendment of s 3 (Object of Act)</b> Section 3, ‘The object’— <i>omit, insert</i> — <b>The main object</b>	5 6 7 8
<b>53</b>	<b>Amendment of s 4 (How object of Act to be achieved)</b> (1) Section 4, heading, ‘object’— <i>omit, insert</i> — <b>main object</b> (2) Section 4, ‘The object’— <i>omit, insert</i> — The main object	9 10 11 12 13 14 15
<b>54</b>	<b>Amendment of s 55 (Lodgement of retail tenancy disputes)</b> Section 55(1), ‘chief executive’— <i>omit, insert</i> — commissioner	16 17 18 19 20
<b>55</b>	<b>Amendment of s 56 (Chief executive to act on dispute notice)</b> (1) Section 56, heading, ‘Chief executive’— <i>omit, insert</i> —	21 22 23 24

[s 56]

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	<b>Commissioner</b>	1
(2)	Section 56(1), ‘chief executive’—	2
	<i>omit, insert—</i>	3
	commissioner	4
<b>56</b>	<b>Insertion of new s 56A</b>	5
	After section 56—	6
	<i>insert—</i>	7
	<b>56A Person may apply to be joined as a party</b>	8
(1)	A person may apply to the commissioner to be joined as a party to a mediation of a retail tenancy dispute under this part.	9 10 11
(2)	The application must be—	12
	(a) in the approved form; and	13
	(b) accompanied by the fee prescribed by regulation.	14 15
(3)	The commissioner may join the person as a party to the mediation only with the consent of each of the other parties to the dispute.	16 17 18
<b>57</b>	<b>Amendment of s 60 (Parties to mediation conference)</b>	19
(1)	Section 60, heading—	20
	<i>omit, insert—</i>	21
	<b>60 Mediator may allow interested person to take part in mediation conference</b>	22 23
(2)	Section 60(1)—	24
	<i>omit, insert—</i>	25
(1)	The mediator may allow a person to take part in the mediation conference if—	26 27

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	(a) the mediator is satisfied the person has an interest in the resolution of the retail tenancy dispute; and	1 2 3
	(b) each of the other parties to the dispute consents.	4 5
<b>58</b>	<b>Amendment of s 61 (Mediation agreements)</b>	6
	Section 61(3)—	7
	<i>omit.</i>	8
<b>59</b>	<b>Insertion of new s 61A</b>	9
	After section 61—	10
	<i>insert—</i>	11
	<b>61A Notifying outcome of mediation</b>	12
	The mediator must, as soon as practicable after the mediation ends—	13 14
	(a) give each party to the retail tenancy dispute—	15 16
	(i) if the parties have entered into a mediation agreement under section 61—a copy of the signed mediation agreement; or	17 18 19 20
	(ii) otherwise—a notice about the outcome of the mediation; and	21 22
	(b) notify the commissioner of the outcome of the mediation.	23 24
<b>60</b>	<b>Amendment of s 63 (Reference of dispute—by mediator)</b>	25
	Section 63(2)(b), ‘chief executive’—	26
	<i>omit, insert—</i>	27
	commissioner	28

[s 61]

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<b>61</b>	<b>Amendment of s 91 (Withdrawal of disputes)</b>	1
	(1) Section 91(1), ‘chief executive’—	2
	<i>omit, insert</i> —	3
	commissioner	4
	(2) Section 91(3)—	5
	<i>omit, insert</i> —	6
	(3) The commissioner must, as soon as practicable after receiving the notice, advise the following persons of the withdrawal—	7 8 9
	(a) all other parties to the dispute;	10
	(b) if the commissioner has nominated a mediator for the dispute—the mediator.	11 12
<b>62</b>	<b>Amendment of s 94 (Exclusion of other jurisdictions)</b>	13
	Section 94(2)(e)—	14
	<i>omit, insert</i> —	15
	(e) the mediator has given a notice about the outcome of the mediation under section 61A(a)(ii) because the dispute was not resolved, and QCAT does not have jurisdiction to hear the dispute.	16 17 18 19 20
<b>63</b>	<b>Amendment of s 95 (Mediators)</b>	21
	Section 95(1) to (3), ‘chief executive’—	22
	<i>omit, insert</i> —	23
	commissioner	24
<b>64</b>	<b>Amendment of s 96 (Mediators’ function)</b>	25
	Section 96, from ‘resolve’—	26
	<i>omit, insert</i> —	27

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	resolve, by mediation under this Act or the <i>Small Business Commissioner Act 2021</i> , the following disputes within a mediator’s jurisdiction—	1 2 3
	(a) a retail tenancy dispute;	4
	(b) a small business dispute.	5
<b>65</b>	<b>Amendment of s 97 (Mediators’ jurisdiction)</b>	6
(1)	Section 97(1), ‘retail tenancy disputes, other than a retail tenancy’—	7 8
	<i>omit, insert—</i>	9
	a retail tenancy dispute or small business dispute, other than a	10 11
(2)	Section 97(1)(b), after ‘retail shop lease’—	12
	<i>insert—</i>	13
	or other lease the subject of a small business dispute	14 15
(3)	Section 97(2) and (3), after ‘retail tenancy dispute’—	16
	<i>insert—</i>	17
	or small business dispute	18
(4)	Section 97(3)(a) and (b), ‘retail shop’—	19
	<i>omit.</i>	20
(5)	Section 97(3)(c), ‘whether’—	21
	<i>omit, insert—</i>	22
	for a retail shop lease—whether	23
<b>66</b>	<b>Amendment of s 98 (Resignation)</b>	24
	Section 98, ‘chief executive’—	25
	<i>omit, insert—</i>	26
	commissioner	27

[s 67]

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<b>67</b>	<b>Amendment of s 100 (Removal from office)</b>	1
	Section 100, ‘chief executive’—	2
	<i>omit, insert</i> —	3
	commissioner	4
<b>68</b>	<b>Amendment of s 101 (Annual reports)</b>	5
	Section 101(1), ‘chief executive’—	6
	<i>omit, insert</i> —	7
	commissioner	8
<b>69</b>	<b>Amendment of s 113 (Mediators and former tribunal members to maintain secrecy)</b>	9
	Section 113(3)—	10
	<i>insert</i> —	11
	<i>dispute resolution process</i> includes a mediation	12
	process under the <i>Small Business Commissioner</i>	13
	<i>Act 2021</i> .	14
		15
<b>70</b>	<b>Amendment of s 114 (Ordinary protection and immunity allowed)</b>	16
	(1) Section 114(2), after ‘retail tenancy dispute’—	17
	<i>insert</i> —	18
	or small business dispute	19
	(2) Section 114—	20
	<i>insert</i> —	21
	(4) In this section—	22
	<i>mediation process</i> includes a mediation process	23
	under the <i>Small Business Commissioner Act</i>	24
	<i>2021</i> .	25
		26



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<b>71</b>	<b>Omission of pt 9, div 4 (General)</b>	1
	Part 9, division 4—	2
	<i>omit.</i>	3
<b>72</b>	<b>Insertion of new ss 118 and 119</b>	4
	Part 10—	5
	<i>insert—</i>	6
	<b>118 Delegations</b>	7
	(1) The Minister may delegate the Minister’s powers under this Act to an appropriately qualified public service officer.	8 9 10
	(2) The chief executive may delegate the chief executive’s functions or powers under this Act to an appropriately qualified public service officer.	11 12 13
	<b>119 Approval of forms</b>	14
	(1) The chief executive may approve forms for use under this Act.	15 16
	(2) The commissioner may approve forms for use under part 8.	17 18
<b>73</b>	<b>Insertion of new pt 12, div 6</b>	19
	Part 12—	20
	<i>insert—</i>	21
	<b>Division 6</b>	<b>Transitional provisions for</b>
		<b>Small Business</b>
		<b>Commissioner Act 2021</b>
		22 23 24
	<b>156 Existing mediators</b>	25
	(1) This section applies if, immediately before the	26

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[s 73]

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commencement, a person held office as a mediator under section 95, as in force immediately before the commencement.

(2) On the commencement, the person—

(a) is taken to have been appointed by the commissioner under section 95; and

(b) continues to hold office on the terms and conditions that applied in relation to the person immediately before the commencement.

### **157 Existing dispute resolution proceedings**

- (1) This section applies if—
- (a) before the commencement, a party to a retail tenancy dispute lodged a dispute notice under section 55; and
- (b) on the commencement, the retail tenancy dispute has not been resolved.
- (2) Part 8 continues to apply in relation to the retail tenancy dispute as if the *Small Business Commissioner Act 2021* had not commenced.
- (3) For subsection (2), a reference in part 8 to a mediator includes a reference to a mediator appointed, or taken to have been appointed under section 156, by the commissioner.
- (4) In this section—
- resolved**, in relation to a retail tenancy dispute, means—
- (a) a mediation agreement has been signed by or for the parties to the dispute under section 61; or
- (b) an order has been made about the dispute by QCAT under section 83; or

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	(c) the dispute notice for the dispute has been withdrawn under section 91.	1 2
<b>74</b>	<b>Amendment of schedule (Dictionary)</b>	3
	(1) Schedule—	4
	<i>insert—</i>	5
	<b><i>commissioner</i></b> means the small business commissioner appointed under the <i>Small         Business Commissioner Act 2021</i> , part 2.	6 7 8
	<b><i>small business dispute</i></b> means a small business dispute under the <i>Small Business Commissioner         Act 2021</i> .	9 10 11
	(2) Schedule, definition <i>arbitration</i> , paragraph (b), after ‘retail shop lease’—	12 13
	<i>insert—</i>	14
	or lease the subject of a small business dispute	15
	(3) Schedule, definition <i>lessee</i> , paragraph (a), after ‘dispute’—	16
	<i>insert—</i>	17
	or lease the subject of a small business dispute	18
	(4) Schedule, definition <i>lessor</i> , paragraph (b), after ‘dispute’—	19
	<i>insert—</i>	20
	or lease the subject of a small business dispute	21

# Schedule 1      Dictionary 1

## section 4 2

***commissioner*** means the small business commissioner appointed under part 2. 3  
4

***mediation*** means the process under part 3 under which the parties to a small business dispute use a mediator to help them resolve the dispute by negotiated agreement without adjudication. 5  
6  
7  
8

***mediation conference*** means a conference conducted by a mediator under part 3 between the parties to a small business dispute. 9  
10  
11

***mediation process***— 12

(a) means the process of mediation of a small business dispute under part 3; and 13  
14

(b) includes all steps taken in making arrangements for a mediation conference or in the follow-up of the mediation conference. 15  
16  
17

***mediator*** means a mediator appointed under the *Retail Shop Leases Act 1994*, part 9, division 1. 18  
19

***small business dispute*** means a small business lease dispute or small business franchise dispute. 20  
21

***small business franchise dispute*** means a dispute about a franchise agreement to which the Franchising Code of Conduct set out in the *Competition and Consumer (Industry Codes—Franchising) Regulation 2014* (Cwlth), schedule 1 applies, if the franchisee or franchisor under the agreement carries on a small business. 22  
23  
24  
25  
26  
27

***small business lease*** means a lease under which the leased premises are to be wholly or predominantly used for carrying on a small business, other than a retail shop lease under the *Retail Shop Leases Act 1994*. 28  
29  
30  
31

*small business lease dispute* means a dispute about a small  
business lease, or about the use or occupation of leased  
premises under a small business lease, other than a small  
business franchise dispute.

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