

Queensland



**RESEARCH INVOLVING
HUMAN EMBRYOS AND
PROHIBITION OF HUMAN
CLONING BILL 2003**

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RESEARCH INVOLVING HUMAN EMBRYOS AND PROHIBITION OF HUMAN CLONING BILL 2003

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2003

A BILL

FOR

An Act to regulate certain activities involving the use of human embryos, to prohibit human cloning and other unacceptable practices associated with reproductive technology, and for related purposes

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The Parliament of Queensland enacts—	1
PART 1—PRELIMINARY	
1 Short title	3
This Act may be cited as the <i>Research Involving Human Embryos and Prohibition of Human Cloning Act 2003</i> .	4 5
2 Commencement	6
(1) This Act, other than part 6, division 1, ¹ commences on a day to be fixed by proclamation.	7 8
(2) Part 6, division 1, commences on whichever of the following days applies—	9 10
(a) 5 April 2005;	11
(b) if the Council of Australian Governments declares an earlier day by notice in the gazette—that earlier day.	12 13
3 Object of Act	14
The object of this Act is to address concerns, including ethical concerns, about scientific developments in relation to human reproduction and the utilisation of human embryos—	15 16 17
(a) by prohibiting certain practices; and	18
(b) by regulating activities that involve the use of certain human embryos created by assisted reproductive technology.	19 20

¹ Part 6 (Amendment of Acts), division 1 (Amendment of this Act)

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4 Act binds all persons	1
(1) This Act binds all persons, including the State, and, as far as the legislative power of the Parliament permits, the Commonwealth and the other States.	2 3 4
(2) Nothing in this Act makes the Commonwealth or a State liable to be prosecuted for an offence.	5 6
 5 Definitions	 7
(1) The dictionary in the schedule defines particular words used in this Act.	8 9
(2) For the purposes of establishing that a human embryo clone is a genetic copy of a living or dead human—	10 11
(a) it is sufficient to establish that the set of genes in the nuclei of the cells of the living or dead human has been copied; and	12 13
(b) it is not necessary to establish that the copy is an identical genetic copy.	14 15
(3) For the purposes of the definition “human embryo” in the schedule, in working out the length of the period of development of a human embryo, any period when the development of the embryo is suspended is to be disregarded.	16 17 18 19
(4) For the purposes of the definition “human embryo clone” in the schedule, a human embryo that results from the technological process known as embryo splitting is taken not to be created by a process of fertilisation of a human egg by human sperm.	20 21 22 23
(5) The following provisions of the <i>Acts Interpretation Act 1954</i> do not apply to a reference to a spouse in this Act—	24 25
• section 32DA(6) ²	26
• section 36, definition “spouse”.	27
 6 Meaning of “reckless”	 28
(1) A person is “reckless” in relation to a circumstance if—	29

2 *Acts Interpretation Act 1954*, section 32DA (Meaning of “de facto partner”)

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- | | |
|---|--------|
| (a) the person is aware of a substantial risk that the circumstance exists or will exist; and | 1
2 |
| (b) having regard to the circumstances known to the person, it is unjustifiable to take the risk. | 3
4 |
| (2) A person is “reckless” in relation to a result if— | 5 |
| (a) the person is aware of a substantial risk that the result will happen; and | 6
7 |
| (b) having regard to the circumstances known to the person, it is unjustifiable to take the risk. | 8
9 |
| (3) It is a question of fact as to whether taking a risk is unjustifiable. | 10 |

PART 2—PROHIBITED PRACTICES

Division 1—Human cloning

- | | |
|--|----------|
| 7 Offence—creating a human embryo clone | 13 |
| A person commits an offence if the person intentionally creates a human embryo clone. | 14
15 |
| Maximum penalty—15 years imprisonment. | 16 |
| 8 Offence—placing a human embryo clone in the human body or the body of an animal | 17
18 |
| A person commits an offence if the person intentionally places a human embryo clone in the body of a human or the body of an animal. | 19
20 |
| Maximum penalty—15 years imprisonment. | 21 |
| 9 No defence that human embryo clone could not survive | 22 |
| It is not a defence to an offence under section 7 or 8 that the human embryo clone did not survive or could not have survived. | 23
24 |

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<i>Division 2—Other prohibited practices</i>	1
10 Offence—creating a human embryo other than by fertilisation, or developing such an embryo	2 3
A person commits an offence if the person intentionally creates a human embryo by a process other than the fertilisation of a human egg by human sperm, or intentionally develops a human embryo so created.	4 5 6
Maximum penalty—10 years imprisonment.	7
11 Offence—creating a human embryo for a purpose other than achieving pregnancy in a woman	8 9
(1) A person commits an offence if the person intentionally creates a human embryo outside the body of a woman, unless the person’s intention in creating the embryo is to attempt to achieve pregnancy in a particular woman.	10 11 12 13
Maximum penalty—10 years imprisonment.	14
(2) A defendant does not bear an evidential burden in relation to any matter in subsection (1).	15 16
12 Offence—creating or developing a human embryo containing genetic material provided by more than 2 persons	17 18
A person commits an offence if the person intentionally creates or develops a human embryo containing genetic material provided by more than 2 persons.	19 20 21
Maximum penalty—10 years imprisonment.	22
13 Offence—developing a human embryo outside the body of a woman for more than 14 days	23 24
A person commits an offence if the person intentionally develops a human embryo outside the body of a woman for a period of more than 14 days, excluding any period when development is suspended.	25 26 27
Maximum penalty—10 years imprisonment.	28

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14 Offence—using precursor cells from a human embryo or a human fetus to create a human embryo, or developing such an embryo	1 2
A person commits an offence if the person uses precursor cells taken from a human embryo or a human fetus, intending to create a human embryo, or intentionally develops an embryo so created.	3 4 5
Maximum penalty—10 years imprisonment.	6
15 Offence—heritable alterations to genome	7
(1) A person commits an offence if—	8
(a) the person alters the genome of a human cell in such a way that the alteration is heritable by descendants of the human whose cell was altered; and	9 10 11
(b) in altering the genome, the person intended the alteration to be heritable by descendants of the human whose cell was altered.	12 13
Maximum penalty—10 years imprisonment.	14
(2) In this section—	15
“ human cell ” includes a human embryonal cell, a human fetal cell, human sperm or a human egg.	16 17
16 Offence—collecting a viable human embryo from the body of a woman	18 19
A person commits an offence if the person removes a human embryo from the body of a woman, intending to collect a viable human embryo.	20 21
Maximum penalty—10 years imprisonment.	22
17 Offence—creating a chimeric or hybrid embryo	23
(1) A person commits an offence if the person intentionally creates a chimeric embryo.	24 25
Maximum penalty—10 years imprisonment.	26
(2) A person commits an offence if the person intentionally creates a hybrid embryo.	27 28
Maximum penalty—10 years imprisonment.	29

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18 Offence—placing of an embryo	1
(1) A person commits an offence if the person intentionally places a human embryo in an animal.	2 3
Maximum penalty—10 years imprisonment.	4
(2) A person commits an offence if the person intentionally places a human embryo in the body of a human, other than in a woman’s reproductive tract.	5 6 7
Maximum penalty—10 years imprisonment.	8
(3) A person commits an offence if the person intentionally places an animal embryo in the body of a human for any period of gestation.	9 10
Maximum penalty—10 years imprisonment.	11
19 Offence—placing a prohibited embryo	12
(1) A person commits an offence if the person intentionally places an embryo in the body of a woman knowing that, or reckless as to whether, the embryo is a prohibited embryo.	13 14 15
Maximum penalty—10 years imprisonment.	16
(2) In this section—	17
“prohibited embryo” means—	18
(a) a human embryo created by a process other than the fertilisation of a human egg by human sperm; or	19 20
(b) a human embryo created outside the body of a woman, unless the intention of the person who created the embryo was to attempt to achieve pregnancy in a particular woman; or	21 22 23
(c) a human embryo that contains genetic material provided by more than 2 persons; or	24 25
(d) a human embryo that has been developing outside the body of a woman for a period of more than 14 days, excluding any period when development is suspended; or	26 27 28
(e) a human embryo created using precursor cells taken from a human embryo or a human fetus; or	29 30
(f) a human embryo that contains a human cell (within the meaning of section 15) whose genome has been altered in such a way that	31 32

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the alteration is heritable by human descendants of the human whose cell was altered; or	1 2
(g) a human embryo that was removed from the body of a woman by a person intending to collect a viable human embryo; or	3 4
(h) a chimeric embryo or a hybrid embryo.	5
 20 Offence—commercial trading in human eggs, human sperm or human embryos	 6 7
(1) A person commits an offence if the person intentionally gives or offers valuable consideration to another person for the supply of a human egg, human sperm or a human embryo.	8 9 10
Maximum penalty—10 years imprisonment.	11
(2) A person commits an offence if the person intentionally receives, or offers to receive, valuable consideration from another person for the supply of a human egg, human sperm or a human embryo.	12 13 14
Maximum penalty—10 years imprisonment.	15
(3) In this section—	16
“reasonable expenses” —	17
(a) in relation to the supply of a human egg or human sperm—includes, but is not limited to, expenses relating to the collection, storage or transport of the egg or sperm; and	18 19 20
(b) in relation to the supply of a human embryo—	21
(i) does not include any expenses incurred by a person before the time when the embryo became an excess ART embryo within the meaning of section 22; and	22 23 24
(ii) includes, but is not limited to, expenses relating to the storage or transport of the embryo.	25 26
“valuable consideration” , in relation to the supply of a human egg, human sperm or a human embryo by a person, includes any inducement, discount or priority in the provision of a service to the person, but does not include the payment of reasonable expenses incurred by the person in connection with the supply.	27 28 29 30 31

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PART 3—REGULATION OF CERTAIN USES 1
INVOLVING EXCESS ART EMBRYOS 2

Division 1—Interpretation 3

21 Definitions 4

In this part— 5

“**accredited ART centre**” means an entity accredited to carry out assisted 6
reproductive technology by an entity prescribed under a regulation. 7

“**confidential commercial information**” means information that has a 8
commercial or other value that would be, or could reasonably be 9
expected to be, destroyed or diminished if the information were 10
disclosed. 11

“**disclose**”, in relation to information, means give or communicate in any 12
way. 13

“**excess ART embryo**” has the meaning given by section 22. 14

“**HREC**” means a Human Research Ethics Committee. 15

“**licence**” means a licence issued under section 29. 16

“**proper consent**”, in relation to the use of an excess ART embryo, 17
means— 18

(a) consent obtained in accordance with the Ethical Guidelines on 19
Assisted Reproductive Technology (1996) issued by the 20
NHMRC; or 21

(b) if other guidelines are issued by the NHMRC under the *National* 22
Health and Medical Research Council Act 1992 (Cwlth) and 23
prescribed under a regulation for the purposes of this 24
paragraph—consent obtained in accordance with those other 25
guidelines, rather than the guidelines mentioned in paragraph (a). 26

“**relevant State body**” means the person or body notified by the State to 27
the chairperson of the NHMRC Licensing Committee for the purposes 28
of the Commonwealth Act, part 2. 29

“**responsible person**”, in relation to an excess ART embryo, means— 30

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- | | |
|---|----------------------|
| (a) each person who provided the egg or sperm from which the embryo was created; and | 1
2 |
| (b) the woman for whom the embryo was created, for the purpose of achieving her pregnancy; and | 3
4 |
| (c) any person who was the spouse of a person mentioned in paragraph (a) at the time the egg or sperm mentioned in that paragraph was provided; and | 5
6
7 |
| (d) any person who was the spouse of the woman mentioned in paragraph (b) at the time the embryo was created. | 8
9 |
| 22 Meaning of excess ART embryo | |
| (1) In this part— | 10
11 |
| “excess ART embryo” means a human embryo that— | 12 |
| (a) was created, by assisted reproductive technology, for use in the assisted reproductive technology treatment of a woman; and | 13
14 |
| (b) is excess to the needs of— | 15 |
| (i) the woman for whom it was created; and | 16 |
| (ii) her spouse (if any) at the time the embryo was created. | 17 |
| (2) For the purposes of paragraph (b) of the definition “excess ART embryo”, a human embryo is excess to the needs of the persons mentioned in that paragraph at a particular time if— | 18
19
20 |
| (a) each such person has given written authority for use of the embryo for a purpose other than a purpose relating to the assisted reproductive technology treatment of the woman concerned, and the authority is in force at that time; or | 21
22
23
24 |
| (b) each such person has determined in writing that the embryo is excess to their needs, and the determination is in force at that time. | 25
26
27 |

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<i>Division 2—Offences</i>	1
23 Offence—use of excess ART embryo	2
(1) A person commits an offence if the person intentionally uses an excess ART embryo, unless—	3 4
(a) the use by the person is authorised by a licence; or	5
(b) the use by the person is an exempt use within the meaning of subsection (2).	6 7
Maximum penalty—5 years imprisonment.	8
(2) A use of an excess ART embryo by a person is an exempt use for the purposes of subsection (1) if—	9 10
(a) the use consists only of—	11
(i) storage of the excess ART embryo; or	12
(ii) removal of the excess ART embryo from storage; or	13
(iii) transport of the excess ART embryo; or	14
(b) the use consists only of observation of the excess ART embryo; or	15 16
(c) the use consists only of allowing the excess ART embryo to succumb; or	17 18
(d) the use is carried out by an accredited ART centre, and—	19
(i) the excess ART embryo is not suitable to be placed in the body of the woman for whom it was created where the suitability of the embryo is determined only on the basis of its biological fitness for implantation; and	20 21 22 23
(ii) the use forms part of diagnostic investigations conducted in connection with the assisted reproductive technology treatment of the woman for whom the excess ART embryo was created; or	24 25 26 27
(e) the use is carried out by an accredited ART centre and is for the purposes of achieving pregnancy in a woman other than the woman for whom the excess ART embryo was created; or	28 29 30
(f) the use is of a kind prescribed under a regulation for the purposes of this paragraph.	31 32

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(3) A defendant does not bear an evidential burden in relation to any matter in subsection (1) or (2).	1 2
(4) In this section—	3
“diagnostic investigation” , in relation to an excess ART embryo, means any procedure undertaken on embryos for the sole purpose of diagnostic investigations for the direct benefit of the woman for whom it was created.	4 5 6 7
“observation” , in relation to an excess ART embryo, includes taking a photograph of the embryo, or taking a recording of the embryo from which a visual image can be produced.	8 9 10
24 Offence—use of embryo that is not an excess ART embryo	11
A person commits an offence if—	12
(a) the person intentionally uses, outside the body of a woman, a human embryo that is not an excess ART embryo; and	13 14
(b) the use is not for a purpose relating to the assisted reproductive technology treatment of a woman carried out by an accredited ART centre, and the person knows or is reckless as to that fact.	15 16 17
Maximum penalty—5 years imprisonment.	18
25 Offence—breaching a licence condition	19
(1) A person commits an offence if the person intentionally engages in conduct, knowing that the conduct contravenes a condition of a licence that applies to the person, or reckless as to whether the conduct contravenes a condition of such a licence.	20 21 22 23
Maximum penalty—5 years imprisonment.	24
(2) In this section—	25
“engage in conduct” means—	26
(a) do an act; or	27
(b) omit to perform an act.	28

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<i>Division 3—Embryo Research Licensing Committee of the NHMRC</i>	1
26 Functions of committee	2
The functions of the NHMRC Licensing Committee are—	3
(a) to perform functions in relation to licences under division 4; ³ and	4
(b) to perform functions in relation to databases under division 5; ⁴ and	5 6
(c) to perform such other functions as are conferred on it by this Act or any other law.	7 8
 27 Powers of committee	 9
The NHMRC Licensing Committee has power to do all things necessary or convenient to be done for or in connection with the performance of its functions under this Act.	10 11 12
<i>Division 4—Licensing system</i>	13
 28 Person may apply for licence	 14
(1) A person may apply to the NHMRC Licensing Committee for a licence authorising use of excess ART embryos.	15 16
(2) An application under subsection (1)—	17
(a) must be made in accordance with the requirements (if any) specified in writing by the NHMRC Licensing Committee; and	18 19
(b) must be accompanied by the fee (if any) prescribed under a regulation.	20 21
 29 Determination of application by committee	 22
(1) This section applies if a person has made an application under section 28 for a licence.	23 24

3 Division 4 (Licensing system)

4 Division 5 (Reporting and confidentiality)

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- (2) The NHMRC Licensing Committee must decide, in accordance with this section, whether or not to issue the licence. 1
2
- (3) The NHMRC Licensing Committee must not issue the licence unless it is satisfied of the following— 3
4
- (a) that appropriate protocols are in place— 5
 - (i) to enable proper consent to be obtained before an excess ART embryo is used under the licence (see section 32(1)(a));⁵ and 6
7
8
 - (ii) to enable compliance with any restrictions on such consent; 9
 - (b) if the use of an excess ART embryo proposed in the application may damage or destroy the embryo—that appropriate protocols are in place to enable compliance with the condition that such use is authorised only in respect of an embryo created before 5 April 2002 (see section 32(3)); 10
11
12
13
14
 - (c) that the activity or project proposed in the application has been assessed and approved by a HREC that is constituted in accordance with, and acting in compliance with, the NHMRC National Statement on Ethical Conduct in Research Involving Humans (1999), as in force from time to time. 15
16
17
18
19
- (4) In deciding whether to issue the licence, the NHMRC Licensing Committee must have regard to the following— 20
21
- (a) restricting the number of excess ART embryos to that likely to be necessary to achieve the goals of the activity or project proposed in the application; 22
23
24
 - (b) the likelihood of significant advance in knowledge or improvement in technologies for treatment as a result of the use of excess ART embryos proposed in the application, which could not reasonably be achieved by other means; 25
26
27
28
 - (c) any relevant guidelines, or relevant parts of guidelines, issued by the NHMRC under the *National Health and Medical Research Council Act 1992* (Cwlth) and prescribed under a regulation for the purposes of this paragraph; 29
30
31
32

5 Section 32 (Licence is subject to conditions)

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(d) the HREC assessment of the application mentioned in subsection (3)(c);	1 2
(e) such additional matters (if any) as are prescribed by a regulation.	3
30 Notification of decision	4
(1) The NHMRC Licensing Committee must notify its decision on an application for a licence under section 28 to the following—	5 6
(a) the applicant;	7
(b) the HREC that assessed and approved the activity or project proposed in the application as mentioned in section 29(3)(c);	8 9
(c) the relevant State body.	10
(2) If the NHMRC Licensing Committee decides to issue the licence, it must, in addition to issuing the licence to the applicant, give a copy of the licence to the bodies mentioned in subsection (1)(b) and (c).	11 12 13
31 Period of licence	14
(1) A licence—	15
(a) comes into force on the day specified in the licence, or if no day is specified, on the day on which it is issued; and	16 17
(b) remains in force until the day specified in the licence, unless it is suspended, revoked or surrendered before that day.	18 19
(2) A licence is not in force throughout any period of suspension.	20
32 Licence is subject to conditions	21
(1) A licence is subject to the condition that before an excess ART embryo is used as authorised by the licence—	22 23
(a) each responsible person in relation to the excess ART embryo must have given proper consent to that use; and	24 25
(b) the licence holder must have reported in writing to the NHMRC Licensing Committee that such consent has been obtained, and any restrictions to which the consent is subject; and	26 27 28

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- (c) if the licence authorises use of an excess ART embryo that may damage or destroy the embryo—the licence holder must have reported in writing to the NHMRC Licensing Committee that the embryo was created before 5 April 2002. 1
2
3
4
- (2) A licence is subject to the condition that the use of an excess ART embryo must be in accordance with any restrictions to which the proper consent under subsection (1) is subject. 5
6
7
- (3) If a licence authorises the use of an excess ART embryo that may damage or destroy the embryo, the licence is subject to the condition that such use is authorised only in respect of an embryo created before 5 April 2002. 8
9
10
11
- (4) A licence is subject to such other conditions as are specified in the licence. 12
13
- (5) The conditions specified in the licence may include, but are not limited to, conditions relating to the following— 14
15
- (a) the persons authorised by the licence to use excess ART embryos; 16
17
- (b) the number of excess ART embryos in respect of which use is authorised by the licence; 18
19
- (c) reporting; 20
- (d) monitoring; 21
- (e) information to be given by the licence holder to persons authorised by the licence to use excess ART embryos. 22
23
- (6) The licence conditions set out in subsections (1), (2) and (3) apply to all persons who are authorised by the licence to use excess ART embryos. 24
25
- (7) Licence conditions specified in the licence apply to— 26
- (a) the licence holder; and 27
- (b) such other persons authorised by the licence to use excess ART embryos as are specified in the licence. 28
29
- 33 Variation of licence** 30
- (1) The NHMRC Licensing Committee may, by notice in writing given to the licence holder, vary a licence if the committee believes on reasonable grounds that it is necessary or desirable to do so. 31
32
33

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- (2) The NHMRC Licensing Committee may vary a licence under subsection (1) on its own initiative or on application by the licence holder. 1
2
- (3) Without limiting subsection (1), the NHMRC Licensing Committee may vary the licence by specifying additional conditions or varying existing conditions. 3
4
5
- (4) The NHMRC Licensing Committee must not vary a licence in such a way that, had a person applied under section 28 for the licence as varied, the committee would not have been permitted by this part to issue the licence. 6
7
8
9
- 34 Suspension or revocation of licence** 10
- (1) The NHMRC Licensing Committee may, by notice in writing given to the licence holder, suspend or revoke a licence if the committee believes on reasonable grounds that a condition of the licence has been breached. 11
12
13
- (2) If a licence holder is convicted of an offence under this Act, the NHMRC Licensing Committee must, by notice in writing given to the licence holder, revoke each licence held by the licence holder. 14
15
16
- 35 Surrender of licence** 17
- A licence holder may surrender a licence by written notice given to the NHMRC Licensing Committee. 18
19
- 36 Notification of variation, suspension or revocation of licence** 20
- (1) If the NHMRC Licensing Committee varies, suspends or revokes a licence, the committee must notify— 21
22
- (a) the licence holder; and 23
- (b) the HREC and the relevant State body. 24
- (2) The NHMRC Licensing Committee must also notify the bodies mentioned in subsection (1)(b) if a licence is surrendered. 25
26

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<i>Division 5—Reporting and confidentiality</i>	1
37 NHMRC Licensing Committee to make certain information publicly available	2 3
(1) The NHMRC Licensing Committee must maintain a database containing the following information in relation to each licence (including a licence as varied)—	4 5 6
(a) the name of the person to whom the licence was issued;	7
(b) a short statement about the nature of the uses of excess ART embryos that are authorised by the licence;	8 9
(c) any conditions to which the licence is subject;	10
(d) the number of excess ART embryos in respect of which use is authorised by the licence;	11 12
(e) the date on which the licence was issued;	13
(f) the period throughout which the licence is to remain in force.	14
(2) The database is to be made publicly available.	15
(3) The database may be kept and made publicly available in electronic form.	16 17
(4) Information mentioned in subsection (1) must not be such as to disclose confidential commercial information.	18 19
(5) The database may form part of the database maintained by the NHMRC Licensing Committee under the Commonwealth Act, section 29.	20 21
38 Confidential commercial information may only be disclosed in certain circumstances	22 23
(1) A person commits an offence if—	24
(a) the person discloses confidential commercial information that the person has only because of performing duties or functions under this part, or under this part and the Commonwealth Act; and	25 26 27
(b) the person knows that the information is confidential commercial information; and	28 29
(c) the disclosure is not made—	30

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(i) for the purposes of this Act, a corresponding State law, the Commonwealth Act or the <i>Prohibition of Human Cloning Act 2002</i> (Cwlth), to a State agency, the Commonwealth or a Commonwealth authority; or	1 2 3 4
(ii) by order of a court; or	5
(iii) with the consent of each person to whom the information has a commercial or other value.	6 7
Maximum penalty—2 years imprisonment.	8
(2) A person commits an offence if—	9
(a) the person discloses confidential commercial information that the person has only because of a disclosure permitted under subsection (1) or this subsection; and	10 11 12
(b) the person knows that the information is confidential commercial information; and	13 14
(c) the disclosure is not made—	15
(i) for the purposes of this Act, a corresponding State law, the Commonwealth Act or the <i>Prohibition of Human Cloning Act 2002</i> (Cwlth), to a State agency, the Commonwealth or a Commonwealth authority; or	16 17 18 19
(ii) by order of a court; or	20
(iii) with the consent of each person to whom the information has a commercial or other value.	21 22
Maximum penalty—2 years imprisonment.	23
(3) In this section—	24
“ court ” includes a tribunal, authority or person having power to require the production of documents or the answering of questions.	25 26
“ State agency ” means the following—	27
(a) a State;	28
(b) a Minister of a State;	29
(c) a department or a department of Government of another State;	30
(d) an instrumentality of a State, including a body corporate established for a public purpose under a law of a State;	31 32

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(e) a company in which a controlling interest is held by any 1 of the following persons, or by 2 or more of the following persons together—	1 2 3
(i) a State;	4
(ii) a Minister of a State, or a State instrumentality mentioned in paragraph (d);	5 6
(iii) a person or body covered by subparagraph (i) or (ii).	7
<i>Division 6—Review provisions</i>	
39 Meaning of terms	9
In this division—	10
“Administrative Appeals Tribunal” means the Administrative Appeals Tribunal established by the <i>Administrative Appeals Tribunal Act 1975</i> (Cwlth).	11 12 13
“decision” has the same meaning as in the <i>Administrative Appeals Tribunal Act 1975</i> (Cwlth).	14 15
“eligible person” , in relation to a decision of the NHMRC Licensing Committee, means—	16 17
(a) in relation to a decision under section 29 not to issue a licence—the applicant for the licence; or	18 19
(b) in relation to a decision in respect of the period throughout which the licence is to be in force under section 31—the licence holder; or	20 21 22
(c) in relation to a decision to specify a licence condition under section 32(4)—the licence holder; or	23 24
(d) in relation to a decision to vary or refuse to vary a licence under section 33—the licence holder; or	25 26
(e) in relation to a decision to suspend or revoke a licence under section 34—the person who was the licence holder immediately before the suspension or revocation.	27 28 29

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40	Review of decisions	1
	(1) An eligible person may apply to the Administrative Appeals Tribunal for review of any of the following decisions of the NHMRC Licensing Committee if the decision is declared by the regulations made under the Commonwealth Act to be a reviewable State decision for the purposes of section 45 of that Act—	2 3 4 5 6
	(a) a decision under section 29 not to issue a licence;	7
	(b) a decision in respect of the period throughout which the licence is to be in force under section 31;	8 9
	(c) a decision to specify a licence condition under section 32(4);	10
	(d) a decision to vary or refuse to vary a licence under section 33;	11
	(e) a decision to suspend or revoke a licence under section 34.	12
	(2) This section has effect subject to the <i>Administrative Appeals Tribunal Act 1975</i> (Cwlth).	13 14
	(3) The <i>Administrative Appeals Tribunal Act 1975</i> (Cwlth), other than part IVA, and the regulations in force under that Act apply as laws of the State for the review of a decision under subsection (1).	15 16 17
	(4) For this section, a reference in a provision of the <i>Administrative Appeals Tribunal Act 1975</i> (Cwlth), as the provision applies as a law of the State, to all or any part of part IVA of that Act is taken to be a reference to all or part of that part as it has effect as a law of the Commonwealth.	18 19 20 21

PART 4—MONITORING POWERS

41	Appointment of inspectors	22 23
	(1) The chairperson of the NHMRC Licensing Committee may, by instrument in writing, appoint any of the following persons as inspectors—	24 25
	(a) a person who is appointed or employed by the State;	26
	(b) a person who is appointed or employed by the Commonwealth.	27
	(2) In exercising powers or performing functions as an inspector, an inspector must comply with any directions of the chairperson of the NHMRC Licensing Committee.	28 29 30

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- (3) The chairperson of the NHMRC Licensing Committee must not appoint a person as an inspector under subsection (1) unless he or she is satisfied that the person has appropriate skills and experience. 1
2
3
- 42 Identity card** 4
- (1) The chairperson of the NHMRC Licensing Committee must issue an identity card to an inspector. 5
6
- (2) The identity card— 7
- (a) must be in the form prescribed by the regulations under the Commonwealth Act; and 8
9
- (b) must contain a recent photograph of the inspector. 10
- (3) If a person to whom an identity card has been issued ceases to be an inspector, the person must return the identity card to the chairperson of the NHMRC Licensing Committee as soon as practicable. 11
12
13
- Maximum penalty—1 penalty unit. 14
- (4) An inspector must carry his or her identity card at all times when exercising powers or performing functions as an inspector. 15
16
- 43 Powers available to inspectors for monitoring compliance** 17
- (1) For the purpose of finding out whether this Act has been complied with, an inspector may— 18
19
- (a) enter any premises; and 20
- (b) exercise the monitoring powers set out in section 44. 21
- (2) An inspector is not authorised to enter premises under subsection (1) unless— 22
23
- (a) the occupier of the premises has consented to the entry; or 24
- (b) the premises are premises at which the occupier of the premises is carrying out activities authorised by a licence issued under section 29,⁶ and the entry is at a reasonable time. 25
26
27

6 Section 29 (Determination of application by committee)

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44 Monitoring powers	1
(1) The monitoring powers that an inspector may exercise under section 43(1)(b) are as follows—	2 3
(a) to search the premises and any thing on the premises;	4
(b) to inspect, examine, take measurements of, conduct tests on, or take samples of, any human embryo or thing on the premises that relates to this Act;	5 6 7
(c) to take photographs, make video or audio recordings or make sketches of the premises or any thing on the premises;	8 9
(d) to inspect any book, record or document on the premises;	10
(e) to take extracts from or make copies of any such book, record or document;	11 12
(f) to take onto the premises such equipment and materials as the inspector requires for the purpose of exercising powers in relation to the premises.	13 14 15
(2) For the purposes of this part, monitoring powers include the power to operate equipment at premises to see whether—	16 17
(a) the equipment; or	18
(b) a disk, tape or other storage device that—	19
(i) is at the premises; and	20
(ii) can be used with the equipment or is associated with it;	21
contains information that is relevant to determining whether there has been compliance with this Act.	22 23
(3) If the inspector, after operating equipment at the premises, finds that the equipment, or that a tape, disk or other storage device at the premises, contains information mentioned in subsection (2), the inspector may—	24 25 26
(a) operate equipment or facilities at the premises to put the information in documentary form and copy the document so produced; or	27 28 29
(b) if the information can be transferred to a tape, disk or other storage device that—	30 31
(i) is brought to the premises; or	32

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(ii) is at the premises and the use of which has been agreed to in writing by the occupier of the premises;	1 2
operate the equipment or other facilities to copy the information to the storage device, and remove the storage device from the premises.	3 4 5
45 Power to secure	6
If an inspector, during a search of premises, believes on reasonable grounds that there is at the premises a human embryo or a thing that may afford evidence of the commission of an offence against this Act, the monitoring powers include securing the embryo or thing pending the obtaining of a warrant by anyone to seize it.	7 8 9 10 11
46 Inspector must produce identity card on request	12
An inspector is not entitled to exercise any powers under this part in relation to premises if—	13 14
(a) the occupier of the premises has required the inspector to produce his or her identity card for inspection by the occupier; and	15 16 17
(b) the inspector fails to comply with the requirement.	18
47 Consent	19
(1) Before obtaining the consent of a person for the purposes of section 43(2)(a), ⁷ the inspector must inform the person that he or she may refuse consent.	20 21 22
(2) An entry of an inspector by virtue of the consent of a person is not lawful unless the person voluntarily consented to the entry.	23 24
48 Compensation for damage	25
(1) The owner of equipment or other facilities is entitled to compensation for damage to the equipment or other facilities if—	26 27

⁷ Section 43 (Powers available to inspectors for monitoring compliance)

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- (a) the damage was caused to the equipment or other facilities as a result of it being operated by an inspector as mentioned in this part; and 1
2
3
- (b) the damage was caused as a result of insufficient care being exercised by the inspector operating the equipment or other facilities. 4
5
6
- (2) In determining the amount of compensation payable, regard is to be had to whether the occupier of the premises and his or her employees and agents, if they were available at the time, had provided any warning or guidance as to the operation of the equipment or other facilities that was appropriate in the circumstances. 7
8
9
10
11

PART 5—MISCELLANEOUS 12

Division 1—Review of Act 13

49 Review of operation of Act 14

(1) The Minister must cause a review of the operation of this Act to be undertaken as soon as possible after the second anniversary of the date this section commences. 15
16
17

(2) The review must cover the scope and operation of parts 2 and 3 of this Act taking into account the following— 18
19

(a) developments in technology in relation to assisted reproductive technology; 20
21

(b) developments in medical research and scientific research and the potential therapeutic applications of such research; 22
23

(c) community standards; 24

(d) the applicability of establishing a National Stem Cell Bank. 25

(3) The review of this Act may be undertaken as part of the reviews of the Commonwealth Act and the *Prohibition of Human Cloning Act 2002* (Cwlth) mentioned in the Commonwealth Act, section 47. 26
27
28

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Division 2—Matters about offences	1
50 Attempts to commit offences against this Act	2
(1) A person who attempts to commit an offence against this Act commits an offence.	3 4
Maximum penalty—the maximum penalty for committing the offence attempted to be committed.	5 6
(2) The Criminal Code, section 4, ⁸ applies to subsection (1).	7
51 Crimes and summary offences	8
(1) The following offences are crimes—	9
(a) an offence mentioned in part 2 or in part 3, division 2; ⁹	10
(b) an offence against section 50(1), if the offence attempted to be committed is a crime.	11 12
(2) The offender can not be arrested without warrant.	13
(3) Any other offence against this Act is a summary offence.	14
52 Limitation on time for starting summary proceedings	15
A proceeding for a summary offence against this Act by way of summary proceeding under the <i>Justices Act 1886</i> must start—	16 17
(a) within 1 year after the commission of the offence; or	18
(b) within 6 months after the offence comes to the complainant’s knowledge, but within 2 years after the commission of the offence.	19 20 21

8 Criminal Code, section 4 (Attempts to commit offences)

9 Part 2 (Prohibited practices) or 3 (Regulation of certain uses involving excess ART embryos), Division 2 (Offences)

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<i>Division 3—Regulations</i>	1
53 Regulation-making power	2
The Governor in Council may make regulations under this Act.	3
PART 6—AMENDMENT OF ACTS	
<i>Division 1—Amendment of this Act</i>	5
54 Act amended in div 1	6
This division amends this Act.	7
55 Amendment of various sections	8
(1) Sections 29(3)(b) and 32(1)(c) and (3)—	9
<i>omit.</i>	10
(2) Section 32(6), ‘, (2) and (3)’—	11
<i>omit, insert—</i>	12
‘and (2)’.	13
<i>Division 2—Amendment of Gene Technology Act 2001</i>	14
56 Act amended in div 2	15
This division amends the <i>Gene Technology Act 2001</i> .	16

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57 Amendment of provision 192B (Cloning of human beings is prohibited)	1 2
Provision numbered 192B, note—	3
<i>omit, insert—</i>	4
‘Note—	5
The Commonwealth Act, section 192B was repealed by the <i>Prohibition of Human Cloning Act 2002</i> (Cwlth), schedule 1.’.	6 7
58 Amendment of provision 192C (Certain experiments involving animal eggs prohibited)	8 9
Provision numbered 192C, note—	10
<i>omit, insert—</i>	11
‘Note—	12
The Commonwealth Act, section 192C was repealed by the <i>Prohibition of Human Cloning Act 2002</i> (Cwlth), schedule 1.’.	13 14
59 Amendment of provision 192D (Certain experiments involving putting human and animal cells into a human uterus prohibited)	15 16 17
Provision numbered 192D, note—	18
<i>omit, insert—</i>	19
‘Note—	20
The Commonwealth Act, section 192D was repealed by the <i>Prohibition of Human Cloning Act 2002</i> (Cwlth), schedule 1.’.	21 22

SCHEDULE	1
DICTIONARY	2
section 5(1)	3
“accredited ART centre” , for part 3, see section 21.	4
“Administrative Appeals Tribunal” , for part 3, division 6, see section 39.	5
“animal” does not include a human.	6
“chimeric embryo” means—	7
(a) a human embryo into which a cell, or any component part of a cell, of an animal has been introduced; or	8 9
(b) a thing declared under a regulation to be a chimeric embryo.	10
“Commonwealth Act” means the <i>Research Involving Human Embryos Act 2002</i> (Cwlth).	11 12
“Commonwealth authority” means the following—	13
(a) a body corporate established for a public purpose by or under an Act of the Commonwealth;	14 15
(b) a company in which a controlling interest is held by any 1 of the following persons, or by 2 or more of the following persons together—	16 17 18
(i) the Commonwealth;	19
(ii) a body covered by paragraph (a);	20
(iii) a body covered by subparagraph (i) or (ii).	21
“confidential commercial information” , for part 3, see section 21.	22
“corresponding State law” see the Commonwealth Act, section 7(1).	23
“decision” , for part 3, division 6, see section 39.	24
“disclose” , for part 3, see section 21.	25
“eligible person” , for part 3, division 6, see section 39.	26
“excess ART embryo” , for part 3, see section 21.	27

SCHEDULE (continued)

“ HREC ”, for part 3, see section 21.	1
“ human embryo ” means a live embryo that has a human genome or an altered human genome and that has been developing for less than 8 weeks since the appearance of 2 pro-nuclei or the initiation of its development by other means.	2 3 4 5
“ human embryo clone ” means a human embryo that is a genetic copy of another living or dead human, but does not include a human embryo created by the fertilisation of a human egg by human sperm.	6 7 8
“ human sperm ” includes human spermatids.	9
“ hybrid embryo ” means—	10
(a) an embryo created by the fertilisation of a human egg by animal sperm; or	11 12
(b) an embryo created by the fertilisation of an animal egg by human sperm; or	13 14
(c) a human egg into which the nucleus of an animal cell has been introduced; or	15 16
(d) an animal egg into which the nucleus of a human cell has been introduced; or	17 18
(e) a thing declared under a regulation to be a hybrid embryo.	19
“ inspector ” means a person appointed as an inspector under section 41(1).	20
“ licence ”, for part 3, see section 21.	21
“ NHMRC Licensing Committee ” means the committee established by the Commonwealth Act, section 13.	22 23
“ precursor cell ” means a cell that has the potential to develop into a human egg or human sperm.	24 25
“ proper consent ”, for part 3, see section 21.	26
“ reckless ” see section 6.	27
“ relevant State body ”, for part 3, see section 21.	28
“ responsible person ”, for part 3, see section 21.	29

SCHEDULE (continued)

“spouse” , in relation to a person, includes a person who, although not legally married to the person, is living with the person as the person’s spouse on a bona fide domestic basis.	1 2 3
“State” includes the Australian Capital Territory and the Northern Territory.	4 5
“the NHMRC” means the National Health and Medical Research Council established by the <i>National Health and Medical Research Council Act 1992</i> (Cwlth).	6 7 8
“woman” means a female human.	9